

# INDEPENDENT ACCOUNTANT'S REPORT ON EFFECTIVENESS OF DISTRICT FINANCIAL SERVICES, FORMERLY SCHOOL CLAIMS, PAYMENT AUDITING PROCESS

# Office of

# **AUDITOR/CONTROLLER-RECORDER**

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December 19, 2007

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District Financial Services, formerly School Claims 1020 E. Cooley Drive Colton, CA 92324

SUBJECT: INDEPENDENT ACCOUNTANT'S REPORT ON EFFECTIVENESS OF

DISTRICT FINANCIAL SERVICES', FORMERLY SCHOOL CLAIMS,

**PAYMENT AUDITING PROCESS** 

We have performed the procedures enumerated below, which were agreed to by District Financial Services, formerly Schools Claims and herein referred to as such, and the Auditor/Controller, to improve the effectiveness of School Claims' Electronic Random Audit Process (Process) and to assist School Claims in evaluating the internal controls over the purchasing, receiving, and accounts payable functions of the school districts for the audit period February 1, 2005 to January 31, 2006. The internal controls are the responsibility of the school districts' management. This agreed-upon procedures engagement was conducted in accordance the International Standards for the Professional Practice of Internal Auditing. The procedures performed and conclusions reached as a result of these procedures are identified below.

#### **BACKGROUND**

In prior years the Internal Audits Section of the Auditor/Controller-Recorder's Office conducted individual audits of a judgmentally selected 15 of 40 school districts in accordance with procedures agreed upon by School Claims and the Auditor/Controller-Recorder. At each of the selected districts, transactions were judgmentally selected and tested, and findings and recommendations were reported to the district's management. This methodology could not be used to either evaluate an individual school district's internal control effectiveness or determine if School Claims' payment auditing process was operating effectively.

In 2006 a new audit strategy was developed to increase district coverage, decrease audit hours, and provide an opinion on the operating effectiveness of School Claims' payment auditing process. The focus was changed from individual districts to the entire School Claims' payment auditing process. A statistical sample of all commercial warrant transactions processed by School Claims was chosen, allowing each district a chance of being selected for internal control evaluation with each sample item selected. The

success rate in preventing and detecting erroneous payments can be determined through statistical evaluation of the sample to provide the basis for an overall opinion as to whether the Process is meeting its objectives.

#### **ENGAGEMENT OBJECTIVES**

- Test and evaluate a statistically selected sample of transactions to determine operating effectiveness of the Process.
- Review specific district-level internal controls to determine the degree of reliance that can be placed on the district's controls and the extent to which further auditing procedures are necessary.
- Provide a written report to School Claims with comments and recommendations regarding the effectiveness of the Process as well as the risk rating based on the COSO (Committee of Sponsoring Organizations of the Treadway Commission) internal control framework assigned to each district.

#### SCOPE AND METHODOLOGY

Procedures performed were limited to the review of information and documentation relative to the engagement objectives mentioned above. The County Superintendent of Schools' Automated Business Support System, through the Electronic Random Audit Process, provides for examinations of commercial claims documents on a sample basis by School Claims. School Claims' auditing process is responsible for preventing and detecting unauthorized payments. Our audit procedures were conducted to determine the success rate through statistical evaluation of the sample and provide the basis for an overall opinion as to whether School Claims' Process is meeting its objectives. Our engagement objectives supplement the Electronic Random Audit Process by providing additional assurance that district internal controls are adequate and the audit process is operating effectively. To accomplish our audit objectives, we performed the following procedures:

#### **Test of Internal Controls**

- Received completed internal control surveys, resume summaries, organizational charts, and policies and procedures related to the purchasing, accounts payable, receiving, revolving cash fund functions of each district and assessed the controls based on the COSO (Committee of Sponsoring Organizations of the Treadway Commission) internal control framework.
- Prepared a scorecard assessment for each district and submitted to School Claims with recommendations regarding the risk rating assigned to the district.

#### **Test of Transactions**

 Statistically selected 330 vendor payments to determine compliance with internal controls that are in place by the districts and the mitigating controls operating through School Claims' payment auditing process to determine the effectiveness

of the Process in preventing and detecting unauthorized or noncompliant payments.

## **RESULTS**

As a result of our procedures, we have identified 80 instances of internal and management control weaknesses, which are detailed in the <u>Schedule of Findings and Recommendations</u> on pages 4 through 15 of our report. Thirty-nine of these instances were found in payments that had been through School Claims' payment auditing process, and forty-one of these instances were found in payments that had not been through the Process. These are discussed in the <u>Analysis of Observations</u> on pages 16 and 17 of our report. We have also identified risk ratings for each district, which are detailed in the <u>Schedule of District COSO Scorecards</u> on pages 18 through 57. These are discussed in the <u>Analysis of Observations</u> on pages 58 through 60 of our report.

School Claims has not established a minimum threshold to which they desire to operate according to, so the results cannot be compared to the threshold in this first year of audit using this methodology. However, based on our audit procedures, without going through School Claims' auditing process, 72.3% of payments are within School Claims and regulatory agency guidelines; payments going through School Claims' payment auditing process were found to be acceptable at a rate of 79.1%. It is our opinion that the Process is effective in preventing and detecting erroneous payments, but this rate is moderately effective and could be improved.

This report is intended solely for the information and use of the San Bernardino County Superintendent of Schools and the School Claims Division, and is not intended to be, and should not be, used by anyone other than these specified parties.

Respectfully submitted,

<b>Larry Walker</b> Auditor/Controller-Recorder	
By:  Howard Ochi  Chief Deputy Auditor	Copies to: Dr. Herbert R. Fischer, Superintendent
LDW:RLA:mh.2	Audit File (3) Audit Report Distributed: 10/21/07

#### SCHEDULE OF FINDINGS AND RECOMMENDATIONS

As a result of our procedures, we identified twelve current findings. The current year's findings are located under the heading "Current Findings and Recommendations". As this is the first year this type of audit has been performed, there are no prior findings. The first seven findings have been identified as major internal control weaknesses that require immediate attention. The next three findings are weaknesses noted which will require improvements in the auditing process, but are not as urgent as the first seven. The final two findings indicate weaknesses noted for which improvement is recommended.

#### **CURRENT FINDINGS AND RECOMMENDATIONS**

A. The following findings indicate major internal control weakness in the auditing process and require immediate attention. The findings are significant in that they either expose an entire universe of payments to the weakness, or they relate to high-dollar transactions.

### Finding 1: Payments were adjusted by districts to bypass the audit process.

School Claims' payment auditing process provides an internal control over payments by detecting and preventing unauthorized payments. Three transactions were noted in which payments were adjusted by districts to bypass School Claims' audit process. In testing transactions, there were two instances where the amount on the invoice was split into two smaller payments to bypass School Claims' audit selection process. There was one transaction noted where the school district made payment to a vendor name different from the vendor name on the invoice to bypass School Claims' audit selection process. The districts wanted to expedite payments by eliminating auditing time, and were aware of the attributes that would exclude a payment from being audited. When districts circumvent the audit process, it's effectiveness in detecting unauthorized payments is compromised, and unauthorized payments or fraud may be made by districts.

#### Recommendations

Ensure that districts are aware that the vendor and amount on the invoice must match the vendor and amount submitted for payment processing.

#### **Department Response**

We concur with this finding. It appears the district was attempting to bypass the audit process. District Financial Services (DFS) does provide audit manuals and training to district accounts payable personnel. The training includes instructions for payment processing, including the need to match the vendor and amount on both the invoice and the payment. This finding relates to payments that were not selected for audit nor examined by DFS.

#### Auditor's Response

School Claims' response did not address correcting this finding of individuals manipulating invoices to avoid internal controls, such as establishing additional controls of testing payments made to the same vendors on or about the same date.

# <u>Finding 2</u>: Support for transactions could not be found at School Claims and at school districts.

Good internal controls require school districts and School Claims to have organized, standardized filing systems that give them the ability to support all payments made to vendors. There was one instance where a district could not locate any support for a payment. There were three instances where School Claims could not produce supporting documents for payments made. It could not be determined whether supporting documents were misplaced or were not obtained. Without documentation to support payments, inaccurate, unauthorized, or untimely payments may be made.

#### Recommendations

Keep originals, or certified originals, of all documentation received on file at School Claims and require that districts also retain support. Ensure that procedures require all documentation to be present, complete, and accurate before making payment and that these procedures are followed for all payments. Establish and enforce written policies and procedures regarding the filing and safeguarding of documentation.

#### Department Response

We concur that documentation could not be located at the time the audit was conducted. DFS audits and processes the financial transactions for forty (40) Local Educational Agencies (LEA's), keeping copies of all documentation received. Due to the volume of paperwork retained and related space constraints, DFS can only keep approximately two months of activity on file in the DFS office; the balance of the files are stored in the warehouse. When warrants are held on retention awaiting receipt of required documentation, there is a possibility that the additional documentation may not get incorporated into the original file, since the files must be stored away so quickly. To address this issue, DFS now attaches a copy of the warrant retention slip to the original batch documentation, alerting auditors that DFS did request the additional documentation and it exists elsewhere. In addition, DFS has begun to use a "file checkout" system in an effort to improve tracking of files.

#### **Auditor's Response**

School Claims' response addresses planned action as well as actions taken to correct the deficiencies noted in the finding.

# <u>Finding 3</u>: Internal controls over signature authorization forms could be improved.

Following the proper steps of authorization and de-authorization is an essential internal control of the Accounts Payable process to ensure that unauthorized purchases are not made. School Claims receives forms from the districts to authorize and de-authorize signature authority and tracks authorizations in their Authorized Signature Listing (Listing). The Listing is then used in auditing payments for proper authorization. The following authorization forms were tested:

- Form 1-Authorization to sign Board minutes (including authorization forms)
- Form 2-Authorization to sign purchase orders
- Form 2C-Authorization for Electronic Signature Key (for payment release)
- Form 3-Authorization to sign contracts

### The following conditions were noted:

- There were 7 forms that had been deleted, but not removed from School Claims' Listing.
- There were 49 forms that were on the Listing, but not found.
- There were 5 forms that were not authorized at all.
- There were 16 forms that were self-authorized.
- There were 7 forms on file that were not on the Listing.
- There were 6 forms authorized for limits differing from the Listing.
- There were 4 authorizations that were recorded on forms other than the form specified for that purpose.
- There were 2 instances where payments were made on a purchase order or contract signed by a district employee who was not authorized to sign. One of these payments was audited by School Claims.

School Claims' does not have written procedures for filing forms and updating the Listing. School Claims' policies for districts completing forms do not require an internal control of having another person authorize each form, when permitted by the size of the district. The Listing is not effective for payment auditing purposes. All payments audited and processed using the Listing are at risk of being unauthorized as persons signing purchase orders, signing contracts, and releasing payments may not have proper authorization on file as documented on the Listing.

## Recommendations

Establish and enforce written policies and procedures regarding the filing, recording, and updating of all signature authorization forms and the corresponding Authorized Signature Listing. Include instructions in the policies indicating that if there are at least 2 persons authorized by Form 1, then no person should sign their own authorization forms. Also, specify the purpose of each form to be used in the policies. Audit purchase orders against the current,

updated Authorized Signature Listing to ensure that signatures are authorized. Return payments without this authorized signature to districts for an authorized agent to sign, or require that the proper forms be submitted.

#### Department Response

We concur that, at the time the audit was conducted, internal controls over signature authorization forms could be improved. DFS maintains 848 signature authorization forms, representing authorized signatories from all forty LEA's in this county. In the past, several DFS staff members collected and input information into the Authorized Signature Database (Listing). For quality assurance purposes, DFS now uses just one staff member who dedicates a portion of their time to maintaining the Listing. Since the ACR's audit, DFS has reconciled and updated the Authorized Signature Database. DFS has also combined the various signature authorization forms into one form for clarity and manageability. DFS will develop written internal procedures and disseminate them to DFS personnel. In addition, the forms and listing will be reconciled quarterly, at a minimum.

#### Auditor's Response

School Claims' response addresses planned action as well as actions taken to correct the deficiencies noted in the finding.

# Finding 4: Public Works projects did not have the required documentation and authorization.

All supporting documents for public works projects are required to be viewed and audited by School Claims prior to making the first payment. The audit entails verifying that all documents required by School Claims, Public Contract Code, and Education Code have been received by School Claims and meet regulations, specifically the following:

- School Claims' requires that a Notice of Completion, filed with the County Recorder, or the district's governing board's "Acceptance of Completion" be sent to School Claims.
- Public Contract Codes 20111 and 20112 require the following documentation to support all bids:
  - Proof of publication (at least once a week for two weeks, minimum five days apart).
  - Schedule of bids received.
  - Board action accepting lowest responsible bid or the board action from the originating district when piggybacking. Piggybacking is the process of obtaining a contract without the district going out to bid, but using all bid materials from another district that has already gone through the bid process for a similar contract.
  - Copy of the bid.

• Education Code 17280-17295 requires approval from the Division of the State Architect (DSA) for "plans and specifications for the construction of a new building, or the reconstruction, alteration of, or addition to an existing school building estimated to cost more than \$25,000."

To streamline the public works auditing process, all public works projects are set up in a folder by School Claims prior to any payments being made. Each folder has an Initial Set-up Page ("Page") which requires the signature of School Claims' staff to verify that all required documents were reviewed before payment was made.

The following conditions were noted in the review of public works projects;

- There was one completed project for which a Notice of Completion or Board Acceptance of Completion could not be found at School Claims.
- There were three projects for which a schedule of bids received was not on file.
- There was one piggyback project for which there was no Board action from the originating district accepting the lowest responsible bid.
- There was one project for which the invitation to bid was only published on one date.
- There were three projects for which a DSA approval could not be found at School Claims
- There were six instances where School Claims' staff did not sign the Page to verify that required documentation was received and reviewed.

Public works projects may be out of compliance with Public Contract and Education Codes without documentation to verify that the proper procedures have been followed. In addition, full payment may be released to vendors prior to the completion of work contracted, allowing the vendor to delay or cease work without losing payment. Since public works are generally high-dollar transactions and payments may be released without the required documentation in effect, each of these errors puts a large dollar amount at risk of being unauthorized.

#### Recommendations

Establish and enforce written policies and procedures for the review and set-up of public works files. Ensure that districts are aware of the requirements prior to beginning a public works project so that documentation can be submitted to School Claims timely and in its entirety. Do not process payments for projects that do not have a complete file including all contract and bid documentation, DSA approval (when applicable), Notice or Acceptance of Completion (when applicable). If the Page is not to be used as a verification of the complete file, remove the signature line stating "reviewed and checked by" and require that School Claims staff sign/initial and date the file someplace to verify that file has been reviewed and is complete.

## <u>Department Response</u>

We concur with the finding related to missing documentation and/or authorization. (See response to Finding #2 regarding documentation and warrant retention.) In addition, there were times when situational exceptions were made and approved by San Bernardino County Counsel verbally. Current practice in DFS requires written approval from County Counsel, which will be included with the batch documentation.

However, we do not concur with the following condition noted by ACR: "six instances where DFS staff did not sign the Page to verify that required documentation was received and reviewed." When DFS created the checklist page, it was for the purposes of providing a receipt to the districts that requested one. It was never the intent of DFS to use the form for all public works payments as suggested by the ACR; the checklist is only required for payments related to the Fast Track program. Notwithstanding the original intent of the checklist, on July 1, 2007, DFS will commence using labels to identify when and by whom the file was reviewed.

Finally, DFS has already established and does enforce written policies and procedures for the review, set-up, and documentation of public works projects. DFS disseminates this information to districts via the Public Works Audit Manual and individualized training specific to public works construction projects. This training is mandatory for districts participating in the Fast Track payment program.

#### Auditor's Response

School Claims' response addresses planned action as well as actions taken to correct the deficiencies noted in the finding.

# Finding 5: Invoices could not be compared to purchase orders or contracts.

School Claims' audit manual requires that each invoice be audited to ensure agreement to the purchase order or contract. Purchase orders and contracts provide a control over purchases by documenting authorization for, terms and conditions of and identification of purchases, including the description, quantity, unit, unit price, hours, rate of labor, and sales tax. The following conditions were noted in our testing:

- There was one invoice for which a purchase order or contract was not found at School Claims and one invoice for which a contract was not found at a district.
- There was one invoice processed by School Claims in which the amount and school name differed from the contract.
- There was one invoice processed by School Claims in which the date and amount differed from the contract.

> There were three invoices audited by School Claims that were not itemized, and therefore could not be compared to their respective purchase orders or contracts.

If invoices cannot be compared to the authorized purchase order or contract in place, items and amounts that were not authorized or ordered may be processed and paid and funds may be overspent. Also, failure to document terms and conditions of purchases agreed upon with vendors may release vendors from accountability.

#### Recommendations

Ensure that purchase orders or contracts are present for all applicable expenditures and that there is documentation of proper authorization and purchases can easily be identified. Do not process payment on an invoice that cannot be compared to its respective purchase order or contract and verified as an allowable expense.

#### **Department Response**

We concur that these invoices could not be compared to purchase orders or contracts. DFS does typically ensure that purchase orders or contracts are present for all applicable expenditures and that proper documentation exists for each purchase.

#### **Auditor's Response**

School Claims' response does not include the deficiency of invoices not being compared to their respective purchase order or contract and verifying the expense as allowable. Their response does not address correcting this finding or how they plan to prevent this finding from re-occurring in the future.

# Finding 6: Invoice was not available to support payment.

School Claims' audit manual requires the submission of an invoice to document the actual charge for goods or services ordered. There was one payment for which an invoice could not be produced. If invoices cannot be verified before payment is made, inaccurate, unauthorized, or improper payments may be made.

#### Recommendations

Do not process payments for which an invoice cannot be produced. Increase invoice auditing and ensure that all districts are aware of the requirement of invoice submittal for any payment processing.

#### Department Response

We do not concur with this finding. This payment was a reissuance of a lost warrant, thus DFS accepts a copy of a completed affidavit in lieu of an invoice.

### <u>Auditor's Response</u>

Although this payment was a reissuance, when original source documents were requested by the auditor to support the payment amount, the invoice couldn't be produced.

## Finding 7: Payments were made without adequate receiving documentation.

School Claims' audit manual requires that a complete warrant package is present including receiving documentation of "any signature indicating receipt of goods and date received." This is also the only indication of invoice approval required by School Claims. There were eleven instances where payment was made without supporting documentation to provide clear evidence that the goods or services were received and invoices were approved. Of these eleven instances, two had been through School Claims' audit process. Without proper receiving documentation with signatures, School Claims is at risk of paying for goods and services that have not been received or accepted by the districts.

#### Recommendations

Require all payments to include the proper receiving documentation with a signature of at least the first initial and full last name of the signer, initials okay for centralized receiving, as well as the date the goods were received. Verify this documentation prior to processing payment. Ensure that districts are aware of the requirements in documenting receipt of goods and services and invoice approval.

#### **Department Response**

We concur that the receiving documentation could not be located at the time of audit. (See response to Finding #2 regarding documentation and warrant retention.) DFS does typically ensure that proper documentation exists for each purchase. Districts are well-aware of the requirement to document receipt of goods and invoice approval.

#### **Auditor's Response**

School Claims' response does not address correcting this finding or how they plan to prevent this finding from re-occurring in the future.

B. The following findings indicate control weaknesses in the auditing process and require improvements in the process, but are not as urgent as the first seven. The findings relate to breakdowns in the process over multiple transactions.

# Finding 8: Change order elements were not present.

School Claims' audit manual requires that all change orders for increases in excess of 10% of the original purchase order be signed by an authorized agent of the district. Change orders for public works also require:

- District, project, and contractor's name.
- Change order number and date.
- Description of change(s) being made.
- The monetary change(s) amount (increase/decrease).
- Total of previous change orders and revised contract amount.
- Signature of district architect, contractor and district representative.
- DSA approval or a statement from the architect that there are "no structural changes."

There were three change orders found at School Claims and one change order found at a district with the following change order elements missing:

- Two change orders did not have DSA approval or architect statement of "no structural changes."
- Two change orders did not have the signature of an authorized district representative.

Public works projects may not be in or have documentation of being in compliance with the Division of the State Architect. Funds may be overspent if amounts greater than those authorized are paid. Unauthorized expenditures made on authorized purchase orders or contracts may not be detected if changes from original amounts are not reviewed and approved.

# Recommendations

Do not process any payment for which a properly authorized purchase or change order, when applicable, for payment is not documented. Ensure that changes to public works projects are in compliance with the applicable codes and governing bodies, and do not process payment until this compliance is documented.

# <u>Department Response</u>

We concur that the change order elements could not be located at the time of audit. (See response to Finding #2 regarding documentation/warrant retention and Finding #4 regarding County Counsel exceptions.) In addition, determining whether or not changes are structural is subjective; the DFS audit clerk may not have concluded that certain change orders were structural in nature.

## <u>Auditor's Response</u>

School Claims' response does not address correcting this finding or how they plan to prevent this finding from re-occurring in the future.

# Finding 9: Payments were made without an original or certified copy of an original invoice.

School Claims' audit manual requires the submission of an original invoice or certification as original on a copied invoice with a district personnel's signature. There were nine instances where invoices were photocopies or faxes and did not have any certification of original. There were two invoices where photocopies or faxes had been stamped as original, but there was no district personnel signature to certify them. Of these eleven, three had been through the School Claims' audit process. If original or certified copies of original invoices are not obtained prior to payment, unauthorized expenditures or duplicate copies of invoices could be submitted for payment.

#### Recommendations

Increase invoice auditing to ensure that an original invoice is obtained prior to processing payment. If a copy is submitted, ensure that the copy is certified as an original invoice with a signature of district personnel. If a copy is not certified, request a certified copy prior to processing payment. Ensure that districts are aware of the requirements in certifying an invoice as original.

## **Department Response**

We concur that only uncertified copies of invoices were located at the time of audit. (See response to Finding #2 regarding documentation and warrant retention.) DFS does typically ensure that proper documentation exists for each purchase. Districts are well-aware of the requirement to certify copies of invoices.

#### **Auditor's Response**

School Claims' response does not address correcting this finding or how they plan to prevent this finding from re-occurring in the future.

# Finding 10: Remaining balances were not indicated on open purchase orders.

School Claims' audit manual requires that "if payment is partial, a record of previous payment must be included." This includes maintaining a list of payments and remaining balances made on open purchase orders. There were fifteen payments processed on open purchase orders that did not indicate previous payments or remaining balances. Of these fifteen, three had been through the School Claims' audit process. Without documentation of previous payments and remaining balances, it is not possible to verify that the district has verified the budget and availability of funds on that purchase order.

#### Recommendations

Increase purchase order auditing on open purchase orders to require all previous payments and remaining balances to be indicated on all open purchase orders. Do not process payment until this information has been verified and documented by the District.

#### Department Response

We concur that remaining balances were not noted on these open purchase orders. (See response to Finding #2 regarding documentation and warrant retention.) DFS does typically ensure that proper documentation exists for each purchase, including declining balances on open purchase orders.

#### **Auditor's Response**

School Claims' response does not address correcting this finding or how they plan to prevent this finding from re-occurring in the future.

C. The following findings indicate instances noted for which improvement is recommended. The findings relate to internal School Claims processes which are not required, but would improve the effectiveness of the overall process.

# Finding 11: Invoice did not compare to School Claims' prelist.

When payments are submitted to School Claims with an Electronic Signature Key, a printout is produced showing the vendor, amount, and account to be charged for each payment submitted. This is School Claims' prelist; it is signed by School Claims' staff and kept with each batch as an authorized payment record. School Claims' audit manual requires that each invoice received be audited to agree with School Claims' prelist in amount and vendor name. There was one transaction processed for which no vendor name was listed on the prelist. School Claims' authorized payment records may be incomplete or inaccurate if this information is not verified for each payment.

# **Recommendations**

Require that all documents submitted for payment agree with the information that is received on the School Claims prelist. Reject any batches that do not agree and request that the district re-submit the payment with the correct information.

# <u>Department Response</u>

We concur with this finding. The one transaction processed without a vendor name appears to be an oversight on the part of DFS. DFS does typically ensure that proper documentation exists for each purchase.

#### Auditor's Response

School Claims' response does not address correcting this finding or how they plan to prevent this finding from re-occurring in the future.

# Finding 12: Inaccurate documents were processed.

An internal control over the accuracy of payments made is achieved by reviewing and verifying the existence, completeness and agreement of all payment documents. There were three transactions for which the district submitted to School Claims inaccurate legal escrow payment documents. Included in the documents supporting the payment was an affidavit signed by the district representative stating that the property was being acquired for use as a residence and that the sale price did not exceed \$300,000, although the contract and invoice showed that the property was being purchased for use as a school site and the escrow payment was \$3.6 million dollars. documents were processed and paid by School Claims. Since all required documentation was complete and in agreement, and the affidavit was optional documentation, the affidavit was not reviewed by School Claims. Although the affidavit was determined to be inaccurate, it should have been questioned by School Claims when they reviewed all supporting documentation submitted by the District to process the payment, which included the affidavit. However, the inaccurate legal documents processed to the vendor may put the district at risk of incurring an additional liability to the vendor or regulatory agencies.

### **Recommendations**

Ensure that districts are aware that they must verify the existence, completeness and agreement of all payment documents, including those that are not a part of the required documentation.

## <u>Department Response</u>

We do not concur with this finding. DFS staff does audit all required documentation. To impose an additional requirement of auditing all extraneous documents would be impractical; DFS staff has neither the time (nor the expertise, in some cases) to determine the sufficiency or accuracy of certain legal and/or contractual documents peripherally-related to a specific financial transaction. In the future, DFS will return any extraneous paperwork to the corresponding school district.

# Auditor's Response

School Claims should examine all supporting documents provided by the Districts to support a payment and should question any obvious differences.

#### **ANALYSIS OF OBSERVATIONS**

Based upon the statistical evaluation of the sample of transactions tested, with a 95% confidence level, there is an effective failure rate of 17.6% (or the number of transactions that failed on one or more attributes tested) and an overall failure rate of 20.9% (total attributes failed) in payments going through School Claims' auditing process. With a 95% confidence level, there is an effective failure rate of 23.0% and an overall failure rate of 27.7% in payments that are not selected by School Claims' auditing process. Therefore, without going through School Claims' auditing process, 72.3% of payments are within School Claims and regulatory agency guidelines, and after going through the auditing process 79.1% of payments are within School Claims and regulatory agency guidelines.

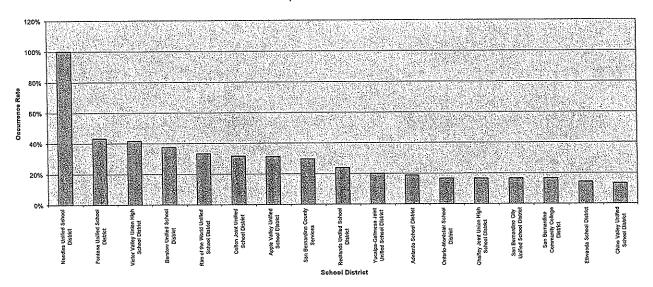
District exceptions were distributed across districts; exception occurrence rates were calculated per district, not including any exceptions that were caused by School Claims, as follows (those districts with exceptions are compared in chart below):

	# Exceptions		% Exception Occurrence
SCHOOL DISTRICT	(due to district)	# Tested	Rate
Needles Unified School District	1	1	100%
Fontana Unified School District	16	37	43%
Victor Valley Union High School District	5	12	42%
Barstow Unified School District	] 3	8	38%
Rim of the World Unified School District	1 1	3	33%
Colton Joint Unified School District	<sup>1</sup> 6	19	32%
Apple Valley Unified School District	<b>5</b>	16	31%
San Bernardino County Services	] 8	27	30%
Redlands Unified School District	5	21	24%
Yucaipa-Calimesa Joint Unified SD	] 1	5	20%
Adelanto School District	3	16	19%
Ontario-Montclair School District	2	12	17%
Chaffey Joint Union High School District	5	30	17%
San Bernardino City Unified School District	5	30	17%
San Bernardino Community College District	] 1	6	17%
Etiwanda School District	1	7	14%
Chino Valley Unified School District	2	15	13%
Mountain View School District	0	3	0%
Baldy View ROP	0	2	0%
Hesperia Unified School District	0	12	0%
Alta Loma School District	0	3	0%
Baker Valley Unified School District	0	0	0%
Barstow Community College District	0	2	0%
Bear Valley Unified School District	0	0	0%
Central School District	0	1	0%
Colton-Redlands-Yucaipa ROP	0	0	0%
Copper Mountain Community College District	0	1	0%
Cucamonga School District	0	1	0%
Helendale School District	0	1	0%
Lucerne Valley Unified School District	0	0	0%
Morongo Unified School District	0	2	0%
Mt. Baldy Joint School District	0	0	0%
Oro Grande School District	0	0	0%

Rialto Unified School District	
Silver Valley Unified School District	
Snowline Joint Unified School District	
Trona Joint Unified School District	
Upland Unified School District	
Victor Elementary School District	
Victor Valley Community College District	

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0	14	0%
0	4	0%
0	3	0%
0	1	0%
0	2	0%
0	6	0%
0	7	0%
70	330	

#### Exception Occurrence Rate



A majority of the exceptions appear to be systematic across all districts or specific to School Claims. Three exceptions appeared to be district-specific:

- 1. Payments were adjusted to bypass the audit process by Fontana Unified School District.
- 2. Invoice was missing for child care payments by County Services.
- 3. Invoices were not itemized by Fontana Unified School District.

These findings are discussed in detail in the <u>Schedule of Current Findings and</u> Recommendations.

There does not appear to be a specific payment type that a majority of exceptions were found in. The document most susceptible to failure of the audit process is the invoice. It is recommended that School Claims especially scrutinize invoices across all districts, making this document a priority as it is the primary support for most payments. Specific exceptions regarding invoices are discussed in the <u>Schedule of Current Findings and Recommendations</u>.

Legend DATE: 06/08/2006 FRO ë

Applies	High Risk	Medium Risk	Low Risk	
×	I	Σ	<b>-</b>	

FROM:	Rachel Castillo Internal Auditor II	<b></b> 1	DATE: 06/08/2006	/2006			H High F M Mediu	High Risk Medium Risk	
<b>1</b> 0:	Melissa Anderson Chief, School Claims		NSTRICT: A	DISTRICT: Adelanto School District	ool District		L Low Risk	isk	
κ̈	COSO INTERNAL CONTROL QUESTIONAIRRE	QUESTIONAIRRE	:	\$ #		Scoring:	WEIGHT	TOTAL	
	400 Points Possible 1 Control Environment	Lucus	E		×	89%		107	
	2 Risk Assessment				×	100%	09	09	
	3 Control Activities				×	100%	80	80	
	4 Information and Communication	<u> </u>			×	88%	80	20	
	5 Monitoring				×	100%	09	09	
		1						377	
œi	RESUME SUMMARY		66-0 H	100-169 <b>M</b>	170-200 L				
	AUV TOINES TOSSIBLE	TOTAL EVALUATION		×	******		Points:	165	
ပ	ORGANIZATIONAL CHART		0-99 H	100-169 M	170-200 L				
		TOTAL EVALUATION			×		Points:	190	
Ö	POLICIES 400 Points Possible		0-49 H	50-84 M	85-100 L				
		TOTAL EVALUATION			×		Points:	88	
ui	PROCEDURES		0-49 H	50-84 M	85-100 L				
		TOTAL EVALUATION		×			Points:	80	

38 ADJUSTMENTS FOR EXCEPTIONS: 19% occurrence rate

MOT

8

SCORE

1000 POINTS POSSIBLE TOTAL

<u>Transactions (3)</u>
Affidavit incorrectly signed (3) Contracts

TEST TRANSACTIONS
16 Transactions Tested
Exceptions noted (3):

Ŀ.

None

Applies High Risk Medium Risk Low Risk Legend M Scoring: DISTRICT: Alta Loma School District DATE: 06/08/2006 Melissa Anderson Chief, School Claims Rachel Castillo Internal Auditor II FROM: ö Ċ

TOTAL	98	0	54	51	52	256		180		178		75		95	784
WEIGHT	120	09	80	- 08	09	1		Points:		Points:		Points:		Points:	ı
POINTS WEIGHT	82%	%0	%29	64%	87%										
							_ [		_ [		Γ		_ [		
Ţ	×				×		170-200 L	×	170-200 L	×	85-100		85-100 L	×	
æ			×	×			100-169 <b>M</b>	14444	100-169 <b>M</b>		50-84 M	×	50-84 M	*******	
x		×					66-0 H		0-99 H		0-49 H		0-49 H		
QUESTIONAIRRE	Loui	<b></b>	- Lawrence	<u> </u>				TOTAL EVALUATION		TOTAL EVALUATION		TOTAL EVALUATION		TOTAL EVALUATION	TAL SCORE
COSO INTERNAL CONTROL QUESTIONAIRRE	400 Points Possible 1 Control Environment	2 Risk Assessment	3 Control Activities	4 Information and Communication	5 Monitoring		RESUME SUMMARY	ZUU POINTS POSSIDIE	ORGANIZATIONAL CHART		POLICIES 400 Points Possible		PROCEDURES		1000 POINTS POSSIBLE TOTAL
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ADJUSTMENTS FOR EXCEPTIONS:

0% occurrence rate
784

SCORE

TEST TRANSACTIONS
3 Transactions Tested
Exceptions noted (0):

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MEDIUM

T.\School Districts\2006\Report\All Scorecards

None

Transactions
None
Contracts

SBCO-Superintendent of Schools

School Claims

scnool Claims February 1, 2005 through January 31, 2006 COSO Scorecard

MEDIUM 10 88 8 860 55 170 8 88 90 400 Applies High Risk Medium Risk Low Risk TOTAL ADJUSTMENTS FOR EXCEPTIONS: 31% occurrence rate 8 120 60 8 80 Scoring: POINTS WEIGHT Points: Points: Legend Points: Points: XIZ Not an exception on the part of the district, not counted in calculating district occurrence rate or score 100% 100% 100% 100% 100% DISTRICT: Apple Valley Unified School District 170-200 170-200 85-100 85-100 × × × X × 100-169 M 100-169 50-84 M 50-84 M Ξ DATE: 06/08/2006 949 H £ ± 66-0 H 0-99 H I TOTAL EVALUATION TOTAL EVALUATION TOTAL EVALUATION TOTAL EVALUATION SCORE No remaining balance on open Purchase Order (3) No receiving document Change Order not signed COSO INTERNAL CONTROL QUESTIONAIRRE 400 Points Possible School Claims transmittal not signed by School Claims (2) 1000 POINTS POSSIBLE TOTAL 4 Information and Communication ORGANIZATIONAL CHART 200 Points Possible TEST TRANSACTIONS
16 Transactions Tested
Exceptions noted (7): RESUME SUMMARY 200 Points Possible PROCEDURES 100 Points Possible POLICIES 100 Points Possible 1 Control Environment Melissa Anderson Chief, School Claims 2 Risk Assessment Rachel Castillo Internal Auditor II 3 Control Activities 5 Monitoring Transactions (5) 3 Contracts FROM: ë റ് ui u. ن മ് Æ

TEST TRANSACTIONS

0 Transactions Tested

T:\School Districts\2006\Report\All Scorecards

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HIGH

ADJUSTMENTS FOR EXCEPTIONS: 0% occurrence rate

SBCO-Superintendent of Schools School Claims February 1, 2005 through January 31, 2006 COSO Scorecard

							70000		
FROM:	Rachel Castillo Internal Auditor II	Led	DATE: 06/08/2006	8/2006			N X X	Applies High Risk Medium Risk	
Ö	Melissa Anderson Chief, School Claims	Lui	DISTRICE: E	DISTRICt: Baker Valley Unified School District	Jnified Scho	ool District	i mal	Low Risk	
Æ	COSO INTERNAL CONTROL	ROL QUESTIONAIRRE	I	2	ا_	Scoring: POINTS	: WEIGHT	TOTAL	
	1 Control Environment	L		×		75%	120	88	
	2 Risk Assessment				×	93%	09 %	56	
	3 Control Activities	L		×		%59	80	52	
	4 Information and Communication	lion		×		21%	80	45	
	5 Monitoring	<u> </u>	×			37%	09  %	22	
		I					·	265	
മ്	RESUME SUMMARY		0-99 H	100-169 M	170-200 L				
		TOTAL EVALUATION			×		Points:	190	
ပ	ORGANIZATIONAL CHART		66-0 H	100-169 M	170-200 L				
		TOTAL EVALUATION	×		i const		Points:	0	
Ġ	POLICIES 100 Points Possible		0-49 H	50-84 M	85-100				
		TOTAL EVALUATION	×				Points:	0	
ய்	PROCEDURES 100 Points Possible	ı	0-49 H	50-84 M	85-100 L				
		TOTAL EVALUATION	×				Points:	30	
	1000 POINTS POSSIBLE TOTAL							485	
		SCORE							

February 1, 2005 through January 31, 2006 COSO Scorecard SBCO-Superintendent of Schools School Claims

8 84 185 20 301 Applies High Risk Medium Risk Low Risk 6 TOTAL 90 80 80 99 120 Scoring: POINTS WEIGHT Points: Points: Legend Points: XIZI 83% 87% 100% %9/ % 85-100 170-200 170-200 × X × × DISTRICT: Baldy View ROP 100-169 100-169 50-84 ™ Σ Ξ × × Ξ DATE: 06/08/2006 66-0 H 66-0 H 0-49 H I X X TOTAL EVALUATION TOTAL EVALUATION TOTAL EVALUATION COSO INTERNAL CONTROL QUESTIONAIRRE
400 Points Possible
1 Control Environment 4 Information and Communication ORGANIZATIONAL CHART 200 Points Possible RESUME SUMMARY 200 Points Possible 100 Points Possible Melissa Anderson Chief, School Claims 2 Risk Assessment 3 Control Activities Rachel Castillo Internal Auditor II POLICIES 5 Monitoring FROM: ö တ် ರ ci ď

ADJUSTMENTS FOR EXCEPTIONS: 0% occurrence rate

747

97

Points:

85-100

50-84

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049 H

PROCEDURES 100 Points Possible

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TOTAL EVALUATION

SCORE

1000 POINTS POSSIBLE TOTAL

TEST TRANSACTIONS
2 Transactions Tested
Exceptions noted (0):

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Invoice not approved

Transactions (0)

None

Contracts

MEDIUM

February 1, 2005 through January 31, 2006 COSO Scoreoard SBCO-Superintendent of Schools School Claims

Applies High Risk Medium Risk Low Risk Legend XIZI Scoring: DISTRICT: Barstow Community College × Ξ DATE: 06/08/2006 I × COSO INTERNAL CONTROL QUESTIONAIRRE 400 Points Possible 1 Control Environment Melissa Anderson Chief, School Claims Rachel Castillo Internal Auditor II 2 Risk Assessment 3 Control Activities FROM: ö Ċ

TOTAL	120	24	80	99	29
WEIGHT	120	09	80	80	9
POINTS	100%	40%	100%	83%	49%

X

X

4 Information and Communication

5 Monitoring

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320

170-200

100-169

66-0

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172	180	
Points:	Points:	
	170-200 L X	85-100

100-169

66-0 #

ORGANIZATIONAL CHART 200 Points Possible

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TOTAL EVALUATION

RESUME SUMMARY 200 Points Possible

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50-84 M

0.49 H

POLICIES 100 Points Possible

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PROCEDURES 100 Points Possible

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TOTAL EVALUATION

TOTAL EVALUATION

	95
	Points:
_	[

95

Points:

85-100 50-84 M 0-49 H TOTAL EVALUATION

SCORE

1000 POINTS POSSIBLE TOTAL

ADJUSTMENTS FOR EXCEPTIONS: 0% occurrence rate

862

LOW

TEST TRANSACTIONS
2 Transactions Tested
Exceptions noted (0): u.

<u>Transactions</u> None Contracts

None

MEDIUM 85 185 င်္ဂ 38 852 52 90 80 80 392 Applies High Risk Medium Risk TOTAL Low Risk ADJUSTMENTS FOR EXCEPTIONS: 38% occurrence rate 60 80 80 60 Scoring: POINTS WEIGHT 120 Points: Legend Points: Points: Points: XIZI 87% 100% 100% 100% 100% DISTRICT: Barstow Unified School District 170-200 170-200 85-100 85-100 X × × X X × 100-169 100-169 50-84 50-84 **™** Ξ Z Ξ DATE: 06/08/2006 0-49 H 0-49 H 66-0 66-0 Ι TOTAL EVALUATION TOTAL EVALUATION TOTAL EVALUATION TOTAL EVALUATION SCORE COSO INTERNAL CONTROL QUESTIONAIRRE 400 Points Possible 1 Control Environment February 1, 2005 through January 31, 2006 1000 POINTS POSSIBLE TOTAL 4 Information and Communication ORGANIZATIONAL CHART TEST TRANSACTIONS
8 Transactions Tested
Exceptions noted (3): RESUME SUMMARY 200 Points Possible 200 Points Possible POLICIES 100 Points Possible 100 Points Possible Melissa Anderson Chief, School Claims Rachel Castillo Internal Auditor II 2 Risk Assessment 3 Control Activities PROCEDURES COSO Scorecard 5 Monitoring FROM:

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SBCO-Superintendent of Schools School Claims

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TASchool Districts/2006/Report/All Scorecards

None

Contracts

Vendor on invoice does not agree to prelist (No vendor on prelist)
No receiving documentation (2)

Transactions (3)

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MEDIUM 65 88 383 195 8 821 52 8 70 60 High Risk Medium Risk TOTAL Low Risk Applies ADJUSTMENTS FOR EXCEPTIONS: 0% occurrence rate 60 80 120 60 8 WEIGHT Points: Points: Points: Points: XIZI 87% 100% 100% 88% 100% Scoring: POINTS DISTRICT: Bear Valley Unified School District 85-100 85-100 170-200 170-200 X × × X X X 100-169 100-169 50-84 50-84 M = Ξ DATE: 06/08/2006 66-0 0-99 H 0-49 049 H I × I TOTAL EVALUATION TOTAL EVALUATION TOTAL EVALUATION TOTAL EVALUATION SCORE COSO INTERNAL CONTROL QUESTIONAIRRE 400 Points Possible 1 Control Environment 1000 POINTS POSSIBLE TOTAL 4 Information and Communication ORGANIZATIONAL CHART TEST TRANSACTIONS
0 Transactions Tested RESUME SUMMARY 200 Points Possible POLICIES 100 Points Possible 100 Points Possible 200 Points Possible Melissa Anderson Chief, School Claims Rachel Castillo Internal Auditor II 2 Risk Assessment 3 Control Activities PROCEDURES 5 Monitoring FROM: ë ပ പ് ш Ľ. m ₹

February 1, 2005 through January 31, 2006 SBCO-Superintendent of Schools School Claims

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MEDIUM 268 0 0 568 185 120 38 46 263 80 Applies High Risk Medium Risk Low Risk TOTAL ADJUSTMENTS FOR EXCEPTIONS: 80 8 99 Scoring: POINTS WEIGHT 120 9 0% occurrence rate Points: Points: Points: Legend Points: XIZI 17% 82% 100% % 48% 170-200 DISTRICT: Central School District 85-100 85-100 170-200 X × 100-169 100-169 50-84 **™** 50-84 Σ Σ X Ξ × DATE: 06/08/2006 049 H 0-49 H 66-0 66-0 H X × Ι × TOTAL EVALUATION TOTAL EVALUATION SCORE TOTAL EVALUATION TOTAL EVALUATION COSO INTERNAL CONTROL QUESTIONAIRRE 400 Points Possible 1 Control Environment 1000 POINTS POSSIBLE TOTAL 4 Information and Communication ORGANIZATIONAL CHART 200 Points Possible TEST TRANSACTIONS
1 Transaction Tested
Exceptions noted (0): RESUME SUMMARY 200 Points Possible POLICIES 100 Points Possible PROCEDURES 100 Points Possible Melissa Anderson Chief, School Claims 2 Risk Assessment Internal Auditor II 3 Control Activities Rachel Castillo 5 Monitoring <u>Transactions</u> None FROM:

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None

Contracts

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Applies Legend × DATE: 06/08/2006 Dachol Caefillo FROM: ij

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OM:	Rachel Castillo	<b>a</b>	DAIE: US/US/ZUVS	9002			I	High Risk	
**	Melissa Anderson Chief, School Claims	۵	ISTRICT: C	thaffey Joint	DISTRICT: Chaffey Joint Union High School District	ool District	≨ ⊣	Low Risk	
						Scoring:			
	COSO INTERNAL CONTROL QUESTIONAIRRE	QUESTIONAIRRE	I	25	<b>-</b>	POINTS	WEIGHT	TOTAL	
	1 Control Environment			×		82%	120	86	
-	2 Risk Assessment	1	×			%/	60	4	
	3 Control Activities	<u></u>			×	100%	80	80	
	4 Information and Communication	L.C	- Constitution of the Cons	×		76%	80	91	
	5 Monitoring	L			×	87%	90	52	
								295	
	RESUME SUMMARY		0-99 H	100-169 <b>M</b>	170-200 L				
		TOTAL EVALUATION			×		Points:	195	
	ORGANIZATIONAL CHART		0-99 H	100-169 <b>M</b>	170-200 L				
		TOTAL EVALUATION			×		Points:	190	_
	POLICIES 400 Points Possible		0-49 H	50-84 M	85-100 L				
		TOTAL EVALUATION		×			Points:	09	
	PROCEDURES 100 Points Possible	'	0-49 H	50-84 M	85-100				
		TOTAL EVALUATION	×		and the state of t		Points:	25	ıol

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MEDIUM 40 -40 ADJUSTMENTS FOR EXCEPTIONS: 17% occurrence rate

765

SCORE

1000 POINTS POSSIBLE TOTAL

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Invoice not original (2)
Purchase Order not authorized
No remaining balance on open Purchase Order
Contracts (1)
Only one Proof of Publication

TEST TRANSACTIONS
30 Transactions Tested
Exceptions noted (5):

u.

Transactions (4)

88 25 803 170 42 336 160 6 Applies High Rísk Medium Rísk Low Rísk TOTAL ADJUSTMENTS FOR EXCEPTIONS: 13% occurrence rate 8 80 80 WEIGHT 120 9 Points: Points: Legend Points: Points: XIZ Scoring: POINTS 100% 91% 71% 67% %9/ DISTRICT: Chino Valley Unified School District 85-100 85-100 170-200 170-200  $\times$ × 100-169 100-169 50-84 50-84 Ξ S Σ 5 Ξ × X DATE: 06/08/2006 66-0 0-99 H 0-49 H 0-49 I I TOTAL EVALUATION TOTAL EVALUATION TOTAL EVALUATION TOTAL EVALUATION SCORE COSO INTERNAL CONTROL QUESTIONAIRRE 400 Points Possible 1000 POINTS POSSIBLE TOTAL 4 Information and Communication ORGANIZATIONAL CHART 200 Points Possible TEST TRANSACTIONS RESUME SUMMARY 200 Points Possible POLICIES 100 Points Possible PROCEDURES 100 Points Possible Melissa Anderson Chief, School Claims 1 Control Environment 2 Risk Assessment 3 Control Activities Rachel Castillo Internal Auditor II 5 Monitoring FROM: ë αi ပ Ġ ui Į4., 4

MEDIUM

Not an exception on the part of the district, not counted in calculating district occurrence rate or score

Transactions (4)
Purchase Order/Contract not available
No receiving documentation
Supporting documents could not be found at School
Claims (2)

15 Transactions Tested Exceptions noted (4):

None Contracts

Pegend DISTRICT: Colton Joint Unified School Distri DATE: 06/08/2006 Melissa Anderson Chief, School Claims Rachel Castillo Internal Auditor II FROM: ë

Applies	High Risk	Medium Risk	Low Risk	
×	I	Σ	_	
			ict	

TOTAL	81	20	80	55	42	277		170		180		0		49	976
WEIGHT	120	09	80	8	- 09	1		Points:		Points:		Points:		Points:	
Scoring: POINTS	%29	33%	100%	%69	%69										
ſ							8 [		500		00		00		
			×				170-200 L	×	170-200 L	×	85-100 L		85-100 L		
×	×			×	×		100-169 M		100-169 M		50-84 M		50-84 M		
Ι		×					66-0 H		66-0 H		0-49 H	×	0-49 H	×	
QUESTIONAIRRE				5	June		•	TOTAL EVALUATION	•	TOTAL EVALUATION		TOTAL EVALUATION	'	TOTAL EVALUATION	SCORE SCORE
COSO INTERNAL CONTROL QUESTIONAIRRE 400 Points Possible	1 Control Environment	2 Risk Assessment	3 Control Activities	4 Information and Communication	5 Monitoring		RESUME SUMMARY		ORGANIZATIONAL CHART		POLICIES 100 Points Possible		PROCEDURES 100 Points Possible		1000 POINTS POSSIBLE TOTAL
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MEDIUM -55 ADJUSTMENTS FOR EXCEPTIONS: 26% occurrence rate

Not an exception on the part of the district, not counted in calculating district occurrence rate or score

(3)
No schedule of Bids received
No board action accepting lowest responsible bidder
School Claims Transmittal not signed by School

Contracts

No remaining balance on open Purchase Order (2)
No receiving documentation
Documents could not be found at School Claims

TEST TRANSACTIONS
19 Transactions Tested
Exceptions noted (7):

u.

Transactions (4)

Not an exception on the part of the district, not counted in calculating district occurrence rate or score

FRO

Legend

Applies High Risk Medium Risk	Low Risk	TOTAL	86	28	65	33	46	271		170		169		85		0	695
XIE		WEIGHT	120	9	80	80	09	1		Points:		Points:		Points:		Points:	·
1	nity College	Scoring: POINTS	82%	47%	82%	41%	76%										
	DISTRICT: Copper Mountain Community College	n de la constant de l							170-200 L	×	170-200 L		85-100 L	×	85-100		
8/2006	Copper Mour	æ	×		×		×		100-169 M		100-169 M	×	50-84 M		50-84 M		
DATE: 06/08/2006	DISTRICT:	I		×		×		manufattura.	66-0 H		0-99		0.49 H	Annual of children	0-49 H	×	
		L QUESTIONAIRRE			·	tion		•	-	TOTAL EVALUATION	 ⊢i	TOTAL EVALUATION		TOTAL EVALUATION		TOTAL EVALUATION	rotal. SCORE
Rachel Castillo Internal Auditor II	Melissa Anderson Chief, School Claims	COSO INTERNAL CONTROL QUESTIONAIRRE	1 Control Environment	2 Risk Assessment	3 Control Activities	4 Information and Communication	5 Monitoring		RESUME SUMMARY 200 Points Possible		ORGANIZATIONAL CHART 200 Points Possible		POLICIES 100 Points Possible		PROCEDURES 100 Points Possible		1000 POINTS POSSIBLE TOTAL
FROM:	10:	4							mi		ပ		á		ய்		

0 695 ADJUSTMENTS FOR EXCEPTIONS: 0% occurrence rate \_\_\_\_\_

MEDIUM

Transactions None Contracts

TEST TRANSACTIONS
1 Transaction Tested
Exceptions noted (0):

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None

Ś	COSO SCOLECEIO						7		
FROM:	: Rachel Castillo internal Auditor II		DATE: 06/08/2006	8/2006			X H X	Applies High Risk Medium Risk	
10:	Melissa Anderson Chief, School Claims		DISTRICT:	DISTRICT: Cucamonga School District	School Distri	t t		Low Risk	
ď	COSO INTERNAL CONTROL QUESTIONAIRRE	QUESTIONAIRRE	•	, and a	-	Scoring:	MEIGHT	TOTAL	
	400 Points Possible 1 Control Environment		ב	*	×	%68		107	
	2 Risk Assessment				×	100%	09	09	
	3 Control Activities				×	100%	88	80	
	4 Information and Communication	ion			×	100%	80	80	
	5 Monitoring		***************************************		×	100%	09	09	
							'	387	
வ்	RESUME SUMMARY 200 Points Possible		0-36 H	100-169 M	170-200				
		TOTAL EVALUATION		×			Points:	169	
ပ	ORGANIZATIONAL CHART		66-0 H	100-169 M	170-200 L				
		TOTAL EVALUATION		×			Points:	169	
á	POLICIES 100 Points Possible		0-49 H	50-84 M	85-100				
		TOTAL EVALUATION		×			Points:	84	
ய்	PROCEDURES 100 Points Possible		0-49 H	50-84 M	85-100 L				

893 84 ADJUSTMENTS FOR EXCEPTIONS: 0% occurrence rate Points: TOTAL EVALUATION SCORE 1000 POINTS POSSIBLE TOTAL

TEST TRANSACTIONS
1 Transaction Tested
Exceptions noted (0):

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MOT

893

None Contracts

Transactions

None

TOC   Melissa Anderson   DATE: 0609/2006   TOC   Melissa Anderson   DATE: 0609/2006   TOC   Melissa Anderson   DISTRICT: Etiwanda School District   Low Risk   High Risk   Median Risk									
Molissa Anderson   DISTRICT: Etwanda School District   Low Risk and best of control control course of control control course of control cont	ROM:	Rachel Castillo internal Auditor II		DATE: 06/08	8/2006				Applies High Risk Medium Risk
Control Environment	ö	Melissa Anderson Chief, School Claims	_	DISTRICT: I	Etiwanda Sci	nool District			Low Risk
2 Risk Assessment 2 Risk Assessment 3 Control Activities 4 Information and Communication 5 Monitoring 6 Monitoring 7 Control Activities 7 Control Activities 8 Control Activities 9 100-169 170-200 9 100-169 170-	نے	COSO INTERNAL CONTROL	L QUESTIONAIRRE	Ι	2	_1	Scoring: POINTS		TOTAL
2 Risk Assessment 3 Control Activities 4 Information and Communication 5 Monitoring 6 Monitoring 7 Monitoring 8 Monitoring 7 Monitoring 7 Monitoring 8 Monitoring 8 Monitoring 9 Monitoring 9 Monitoring 100% 8 8 Monitoring 8 Monitoring 9 Mon		1 Control Environment	2,			×	%68		101
3 Control Activities 4 Information and Communication 5 Monitoring RESUME SUMMARY 200 Points Possible TOTAL EVALUATION POLICIES 100 Points Possible TOTAL EVALUATION TOTAL EVALUA		2 Risk Assessment	I			×	100%		09
## Information and Communication    Nontioning   Nontioning		3 Control Activities				×	100%		80
5 Monitoring   5 Mo			ttion			×	100%		
NOTAL EVALUATION		5 Monitoring				×	100%		
Note			•					ı	387
ORGANIZATIONAL CHART         TOTAL EVALUATION         X         Points:           200 Points Possible         TOTAL EVALUATION         0-49         170-200         Points:           POLICIES 100 Points Possible 100 Points Possib	ю́	RESUME SUMMARY	•	6-00 H	100-169 <b>M</b>	170-200 L			
ORGANIZATIONAL CHART         0-99         100-169         170-200         Points:           200 Points Possible         TOTAL EVALUATION         0-49         50-84         85-100         Points:           PROCEDURES 100 Points Possible 100 Points Pos			TOTAL EVALUATION			×		Points:	180
POLICIES         X         Points:           100 Points Possible         0.49         50-84         85-100           PROCEDURES         TOTAL EVALUATION         N         L           1000 POINTS POSSIBLE TOTAL.         SCORE         Points:   Points:  Points:	ပ	ORGANIZATIONAL CHART 200 Points Possible	L-1	H H	100~169 <b>M</b>	170-200 L			
POLICIES         0-49         50-84         85-100         Points:           100 Points Possible         TOTAL EVALUATION         0-49         50-84         85-100         Points:           1000 POINTS POSSIBLE TOTAL         SCORE         SCORE         Points:         Points:			TOTAL EVALUATION			×		Points:	170
TOTAL EVALUATION	ď	POLICIES 100 Points Possible	•	0-49 H	50-84 M	85-100			
PROCEDURES         0-49         50-84         85-100           100 Points Possible         TOTAL EVALUATION         H         M         L           1000 POINTS POSSIBLE TOTAL         SCORE         Points:			TOTAL EVALUATION		- Attended	×		Points:	06
TOTAL EVALUATION X Points: BLE TOTAL SCORE	ய்	PROCEDURES		0-49 H	50~84 M	85-100			
POSSIBLE TOTAL SCORE			TOTAL EVALUATION			×		Points:	06
		1000 POINTS POSSIBLE 1						·	917

-30 ADJUSTMENTS FOR EXCEPTIONS: 14% occurrence rate\_

MOT

T:\School Districts\2006\Report\All Scorecards

<u>Transactions (1)</u>
Invoice not itemized, cannot compare to contract <u>Contracts. (0)</u>

TEST TRANSACTIONS
7 Transactions Tested
Exceptions noted (1):

u.

ADJUSTMENTS FOR EXCEPTIONS: 46% occurrence rate WEIGHT Legend Points: Points: Points: Points: Not an exception on the part of the district, not counted in calculating district occurrence rate or score 73% Scoring: POINTS 89% 60% 81% 88% DISTRICT: Fontana Unified School District 85-100 170-200 85-100 170-200 × X 100-169 100-169 50-84 M 50-84 M Z Σ DATE: 06/08/2006 0-49 H 0-99 H 0-49 H 66-0 × × I 15 (8)
No schedule of Bids received (2)
No DSA approval (3)
No notice of completion/Board acceptance present
School Claims transmittal not signed by School
Claims (2) TOTAL EVALUATION TOTAL EVALUATION TOTAL EVALUATION SCORE TOTAL EVALUATION No remaining balance on Open Purchase Order (4) Invoice does not compare to contract COSO INTERNAL CONTROL QUESTIONAIRRE 400 Points Possible No receiving documentation (2) District split payment to avoid audit (2) SBCO-Superintendent of Schools School Claims February 1, 2005 through January 31, 2006 COSO Scorecard 1000 POINTS POSSIBLE TOTAL 4 Information and Communication ORGANIZATIONAL CHART 200 Points Possible 37 Transactions Tested Exceptions noted (19): Invoice not itemized (2) TEST TRANSACTIONS RESUME SUMMARY 200 Points Possible PROCEDURES 100 Points Possible POLICIES 100 Points Possible Melissa Anderson Chief, School Claims 1 Control Environment 2 Risk Assessment 3 Control Activities Rachel Castillo Internal Auditor II 5 Monitoring Transactions (11) Contracts FROM:

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180

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Applies High Risk Medium Risk Low Risk

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TOTAL

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120

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HIGH

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510

FROM:

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Legend

Rachel Castillo	DATE: 06/08/2006		×≖	Applies High Risk
Internal Auditor II			2	Medium Risk
Melissa Anderson Chief School Claims	DISTRICT: Helendale School District		_1	Low Kisk
COSO INTERNAL CONTROL QUESTIONAIRRE	<b>-</b>	Scori POIN	ng: TS WEIGH	Scoring: POINTS WEIGHT TOTAL
400 Points Possible 1 Control Environment	×		56% 120	0 68
2 Risk Assessment	X		9 %0	09

99	0	47	23	43	180		190		
120	09	80	80	90	I		Points:		
26%	%0	58%	29%	72%					
								r	
						100-169 170-200 M L	×	100-169 170-200 M L	
×		×		×		100-169 M		100-169 M	
	×	- Control	×			0-99 H		66-0 H	
	<u> </u>	during the second	5		•		TOTAL EVALUATION		
1 Control Environment	2 Risk Assessment	3 Control Activities	4 Information and Communication	5 Monitoring		RESUME SUMMARY		ORGANIZATIONAL CHART	20000 10000 1007

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POLICIES 100 Points Possible

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Points: Ξ I TOTAL EVALUATION TOTAL EVALUATIC PROCEDURES 100 Points Possible

85

SCORE 1000 POINTS POSSIBLE TOTAL

ADJUSTMENTS FOR EXCEPTIONS: 0% occurrence rate

MEDIUM

TEST TRANSACTIONS
1 Transaction Tested
Exceptions noted (0): Transactions None

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Contracts

None

					Legend	2	
FROM:	Rachel Castillo Internal Auditor II	DATE: 06/08/2006	/2006		XΞ	-	
ë	Melissa Anderson Chief, School Claims	JISTRICT: H	DISTRICT: Hesperia School District	ool District			
Ą	COSO INTERNAL CONTROL QUESTIONAIRRE	I	2		Scoring: POINTS WEIGHT	SHT TOTAL	
	400 Folias Possione 1 Control Environment			×	100%	120 120	
	2 Risk Assessment	×			%0	09	
	3 Control Activities			×	87%	80 70	
	4 Information and Communication		×		%99	80 53	
	5 Monitoring		×		16%	60 45	
						288	
வ்	RESUME SUMMARY	66-0 H	100-169 M	170-200 L			
	200 FORIUS FUSSIONE TOTAL EVALUATION	1		×	Points:	s: 170	
ပ	ORGANIZATIONAL CHART	0-99 H	100-169 <b>M</b>	170-200 L			
	TOTAL EVALUATION			×	Points:	is: 180	
Ġ	POLICIES 400 Boints Possible	0-49 H	50-84 M	85-100 L			
	TOTAL EVALUATION			×	Points:	ls: 85	
ការ	PROCEDURES 100 Points Possible	0-49 H	50-84 M	85-100 L			
	TOTAL EVALUATION		Liwan	×	Points:	ts: 85	
	1000 POINTS POSSIBLE TOTAL SCORE					808	
u:	TEST TRANSACTIONS 12 Transactions Tested Exceptions noted (0):			ADJUSTM	ADJUSTMENTS FOR EXCEPTIONS: 0% occurrence rate	ONS: 0 rate 808	MEDIUM
Transactic	ᄌ						

None

Contracts

383 383 0 98 0 188 100 22 58 Applies High Risk Medium Risk Low Risk TOTAL ADJUSTMENTS FOR EXCEPTIONS: 60 120 80 8 Scoring: POINTS WEIGHT 0% occurrence rate Legend Points: Points: Points: Points:  $\times$  = = =%59 73% %98 % % DISTRICT: Lucerne Valley Unified School District 170-200 85-100 85-100 170-200 × X 100-169 100-169 50-84 50-84 **™** 5 × Z × X DATE: 06/08/2006 0-49 H 9<del>4</del>9 0-99 H 66-0 × I X X TOTAL EVALUATION TOTAL EVALUATION TOTAL EVALUATION TOTAL EVALUATION SCORE COSO INTERNAL CONTROL QUESTIONAIRRE 400 Points Possible 1 Control Environment 1000 POINTS POSSIBLE TOTAL 4 Information and Communication ORGANIZATIONAL CHART 200 Points Possible TEST TRANSACTIONS
0 Transactions Tested RESUME SUMMARY 200 Points Possible PROCEDURES 100 Points Possible 100 Points Possible Melissa Anderson Chief, School Claims 2 Risk Assessment 3 Control Activities Rachel Castillo Internal Auditor II POLICIES 5 Monitoring FROM: ë u. ന് ರ ď ui ď

HIGH

DISTRICT: Morongo Unified School District 100-169 100-169 50-84 50-84 Ξ Ξ Σ DATE: 06/08/2006 0-49 H 66-0 0-99 H 0-49 I I TOTAL EVALUATION TOTAL EVALUATION TOTAL EVALUATION SCORE TOTAL EVALUATION COSO INTERNAL CONTROL QUESTIONAIRRE 400 Points Possible 1 Control Environment 1000 POINTS POSSIBLE TOTAL February 1, 2005 through January 31, 2006 COSO Scorecard 4 Information and Communication ORGANIZATIONAL CHART 200 Points Possible SBCO-Superintendent of Schools RESUME SUMMARY 200 Points Possible PROCEDURES 100 Points Possible POLICIES 100 Points Possible Melissa Anderson Chief, School Claims 2 Risk Assessment 3 Control Activities Rachel Castillo Internal Auditor II 5 Monitoring School Claims FROM:

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Applies High Risk Medium Risk

XIZI

<u>Legend</u>

Low Risk

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TOTAL

Scoring: POINTS WEIGHT

row 859 84 ഹി 859 190 400 180 60 8 80 80 ADJUSTMENTS FOR EXCEPTIONS: 0% occurrence rate 90 80 80 60 Points: Points: Points: Points: 100% 100% 100% 100% 100% X X 85-100 × × 170-200 170-200 85-100

TEST TRANSACTIONS
2 Transactions Tested
Exceptions noted (0):

u.

None None

Transactions Contracts T.\School Districts\2006\Report\All Scorecards

0 0 0 Applies High Risk Medium Risk Low Risk TOTAL ADJUSTMENTS FOR EXCEPTIONS: 80 9 60 8 0% occurrence rate Scoring: POINTS WEIGHT 120 Points: Points: Points: Legend Points: XIZI %0 %0 0% %0 % DISTRICT: Mountain View School District 170-200 85-100 170-200 85-100 100-169 100-169 50-84 **M** 50-84 Σ Σ Ξ Σ DATE: 06/08/2006 0-49 0-49 H 66-0 66-0 × × I × I I × I × × TOTAL EVALUATION TOTAL EVALUATION TOTAL EVALUATION SCORE TOTAL EVALUATION COSO INTERNAL CONTROL QUESTIONAIRRE 400 Points Possible 1 Control Environment February 1, 2005 through January 31, 2006 COSO Scorecard 1000 POINTS POSSIBLE TOTAL 4 Information and Communication ORGANIZATIONAL CHART TEST TRANSACTIONS
3 Transactions Tested
Exceptions noted (0): RESUME SUMMARY 200 Points Possible POLICIES 100 Points Possible PROCEDURES 100 Points Possible 200 Points Possible Melissa Anderson Chief, School Claims 2 Risk Assessment Rachel Castillo Internal Auditor II 3 Control Activities 5 Monitoring None Transactions (0)

SBCO-Superintendent of Schools School Claims

FROM:

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None

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COSO Scorecard

Legend DISTRICT: Mt. Baldy Joint School District DATE: 06/08/2006 Melissa Anderson Chief, School Claims Rachel Castillo Internal Auditor II FROM: ë

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Applies	High Risk	Medium Risk	Low Risk	
	I	≅	_	

Scoring: M L POINTS WEIGHT TOTAL	X 82% 120	09 %0	X 100% 80	X X 80	09 %£9 ×		100-169 170-200 M L	Points:	100-169 170-200 M L	Points:	50-84 85-100 M L	Noints:	50-84 85-100 M L	
I		×					0-99 H	×	0-99 H	×	0-49 H		0-49 #	
NAIRRE			- Anna Caranta	4 Information and Communication		-	•	TOTAL EVALUATION		TOTAL EVALUATION		TOTAL EVALUATION		
CONTROL QUESTIONAIRRE				.≌										

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ADJUSTMENTS FOR EXCEPTIONS:
0% occurrence rate

472

SCORE

1000 POINTS POSSIBLE TOTAL

НІВН

TEST TRANSACTIONS
0 Transactions Tested

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FROM:

Rachel Castillo Internal Auditor II

Melissa Anderson Chief, School Claims

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DATE: 06/08/2006

**DISTRICT: Needles Unified School District** 

Legend

Applies High Risk Medium Risk Low Risk XIZI

·	120	0	80	80	44	324		06		20		49		49
TOTAL														
Scoring: POINTS WEIGHT	120	09	80	80	09	'		Points:		Points:		Points:		Points:
Scoring: POINTS	100%	%0	100%	100%	73%									
							r		r		r		r	
J	×		×	×			170-200 L		170-200		85-100 L		85-100 L	
Z					×		100-169 <b>M</b>		100-169 M		50-84 M		50-84 M	
I	:	×					6-0 H	×	0-99 H	×	0-49 H	×	0-49 H	×
QUESTIONAIRRE	<b>1</b>	<b></b>		5	<del></del>	à		TOTAL EVALUATION	·	TOTAL EVALUATION	·	TOTAL EVALUATION		TOTAL EVALUATION
COSO INTERNAL CONTROL QUESTIONAIRRE	400 Points Possible 1 Control Environment	2 Risk Assessment	3 Control Activities	4 Information and Communication	5 Monitoring		RESUME SUMMARY	200 T OHIS F 033602	ORGANIZATIONAL CHART		POLICIES 100 Points Possible		PROCEDURES 100 Points Possible	
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ADJUSTMENTS FOR EXCEPTIONS: 100% occurrence rate

-100

295

SCORE

1000 POINTS POSSIBLE TOTAL

HIGH

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Contracts (1)
No contract for one invoice

None

Transactions

1 Transaction Tested Exceptions noted (1):

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Legend FRO ë

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:iOM:	Rachel Castillo Internal Auditor II		DATE: 06/08/2006	8/2006			<b>11</b>	XIZ	Applies High Risk Medium Risk
<u>.</u>	Melissa Anderson Chief, School Claims		DISTRICT: (	Ontario-Mont	DISTRICT: Ontario-Montclair School District	District			Low Risk
						Ű.	Scoring:		
	COSO INTERNAL CONTROL QUESTIONAIRRE	QUESTIONAIRRE	I	æ	<b>-</b>	5 <u>a-</u> [	1	WEIGHT	TOTAL
	1 Control Environment			×			82%	120	86
	2 Risk Assessment				×		100%	09	90
	3 Control Activities		- Comment		×		100%	80	80
	4 Information and Communication	uo		×			%89	80	54
	5 Monitoring			×			73%	09	44
		•						,	337
	RESUME SUMMARY		0-99 H	100-169 <b>M</b>	170-200 L				
		TOTAL EVALUATION			×			Points:	175
	ORGANIZATIONAL CHART		0-99 H	100-169 M	170-200				
		TOTAL EVALUATION			×			Points:	175
	POLICIES 100 Points Possible		0-49 H	50-84 M	85-100 L				
		TOTAL EVALUATION	×	***************************************				Points:	90
	PROCEDURES 100 Points Possible		0-49 H	50-84 M	85-100 L				
		TOTAL EVALUATION	×					Points:	10

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MEDIUM ADJUSTMENTS FOR EXCEPTIONS: 16% occurrence rate\_

747

SCORE

1000 POINTS POSSIBLE TOTAL

None Contracts

Transactions (2)

No remaining balance on open Purchase Order
District made payment to different vendor name to
avoid audit

12 Transactions
12 Transactions Tested
Exceptions noted (2):

ıL.

HGH

365 365 20 2 52 255 20 20 58 46 Applies High Risk Medium Risk Low Risk TOTAL ADJUSTMENTS FOR EXCEPTIONS: 0% occurrence rate 120 8 80 60 60 WEIGHT Points: Points: Points: Points: XIZI 87% 82% 73% 28% Scoring: POINTS %0 DISTRICT: Oro Grande School District 170-200 85-100 85-100 170-200 × 100-169 100-169 50-84 M 50-84 M Ξ Ξ Σ X × × DATE: 06/08/2006 66-0 0-49 0-49 0-99 H T I × X 1 X I × TOTAL EVALUATION TOTAL EVALUATION TOTAL EVALUATION TOTAL EVALUATION SCORE COSO INTERNAL CONTROL QUESTIONAIRRE 1000 POINTS POSSIBLE TOTAL February 1, 2005 through January 31, 2006 COSO Scorecard 4 Information and Communication ORGANIZATIONAL CHART 200 Points Possible TEST TRANSACTIONS
0 Transactions Tested RESUME SUMMARY 200 Points Possible PROCEDURES 100 Points Possible 400 Points Possible
1 Control Environment POLICIES 100 Points Possible Melissa Anderson Chief, School Claims 2 Risk Assessment Internal Auditor II 3 Control Activities Rachel Castillo 5 Monitoring FROM: ë Ľ, ۵ ш ထ ပ Ċ

SBCO-Superintendent of Schools

School Claims

SBCO-Superintendent of Schools School Claims

February 1, 2005 through January 31, 2006 COSO Scorecard

Legend

Rachel Internal FROM:

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Rachel Castillo	DATE: 06/08/2006	8/2006				×≖	Applies High Risk
Melissa Anderson Chief, School Claims	DISTRICT:	DISTRICT: Redlands Unified School District	ified Schoo	l District		∑	Medium Kisk Low Risk
COSO INTERNAL CONTROL QUESTIONAIRRE	=	ž	-		Scoring: POINTS	Scoring: POINTS WEIGHT	TOTAL
400 Points Possible 1 Control Environment	E	5	×	•	100%	120	
2 Risk Assessment			×	l	100%	09	
3 Control Activities			×		91%	80	

TOTAL	120	09	73	7.4	09	386
POINTS WEIGHT	120	09	80	80	09	'
POINTS	100%	100%	81%	92%	100%	
	×	×	×	×	×	- La Company
Z						31177
<b>=</b>						
TIONAIRRE						

4 Information and Communication

5 Monitoring

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	190		185
	Points:		Points:
170-200 L	×	170-200 L	×
100-169 170-200 M L		100-169 170-200 M L	
0-99 H		0-99 H	
	TOTAL EVALUATION	,	MOITALL EVALUATION
RESUME SUMMARY		ORGANIZATIONAL CHART	

0-99 100-169 H M 0-49 50-84 H M 0-49 50-84 H M
100-169 M 50-84 M 50-84 M M
770-200 170-200 1

POLICIES 100 Points Possible

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8

Points:

90

941

Points: TOTAL EVALUATION PROCEDURES 100 Points Possible

SCORE 1000 POINTS POSSIBLE TOTAL

ADJUSTMENTS FOR EXCEPTIONS: 29% occurrence rate

88

MOT

Not an exception on the part of the district, not counted in calculating district occurrence rate or score

Contracts (3)

No DSA approval on Change Order (2)
School Claims transmittal not signed by School Claims

<u>Transactions (4)</u>
Original or certified copy of invoice not present No receiving documentation (3)

TEST TRANSACTIONS
21 Transactions Tested
Exceptions noted (7):

u.

February 1, 2005 through January 31, 2006 COSO Scorecard SBCO-Superintendent of Schools School Claims

100 82 905 8 8 380 160 180 8 Applies High Risk Medium Risk Low Risk TOTAL 8 9 90 80 Scoring: POINTS WEIGHT 120 regend Points: Points: Points: Points: XIZI %68 100% 91% 100% 100% DISTRICT: Rialto Unified School District 85-100 85-100 170-200 170-200 × X × X × X 100-169 100-169 50-84 **M** 50-84 ≥ ፷ Ξ DATE: 06/08/2006 0-49 H 0-49 H 66-0 <del>1</del> 66-0 H I TOTAL EVALUATION TOTAL EVALUATION TOTAL EVALUATION TOTAL EVALUATION SCORE COSO INTERNAL CONTROL QUESTIONAIRRE 400 Points Possible 1000 POINTS POSSIBLE TOTAL 4 Information and Communication ORGANIZATIONAL CHART TEST TRANSACTIONS
14 Transactions Tested
Exceptions noted (0): RESUME SUMMARY 200 Points Possible PROCEDURES 100 Points Possible 200 Points Possible POLICIES 100 Points Possible Melissa Anderson Chief, School Claims 1 Control Environment 2 Risk Assessment 3 Control Activities Rachel Castillo Internal Auditor II 5 Monitoring FROM: ë ပ ď щ ď αģ

905 ADJUSTMENTS FOR EXCEPTIONS: 0% occurrence rate

MOT

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<u>Transactions</u> None

<u>...</u>

None

Contracts

7	COOC OCCION O					Ţ		
FROM:	Rachel Castillo Internal Auditor II	DATE: 06/08/2006	90			X Applies High Risk	<del>٪</del> نونو	
O	n ins	STRICT: Rim	of the Wo	DISTRICT: Rim of the World Unified School District		M Medium Kisk L Low Risk	**	
Ä	COSO INTERNAL CONTROL QUESTIONAIRE		Σ		Scoring: POINTS WE	WEIGHT TOTAL	JA.	
	400 Points Possible 1 Control Environment				100%	120	120	
	2 Risk Assessment			×	100%	09	09	
	3 Control Activities			×	87%	80	70	
	4 Information and Communication			×	%26	80	78	
	5 Monitoring			×	87%	09	52	
	J						380	
ங்	RESUME SUMMARY	0-99 H	100-169 M	170-200 L				
	TOTAL EVALUATION		×		Po	Points:	100	
ပ	ORGANIZATIONAL CHART	0-99 10 H	100-169 M	170-200 L				
	TOTAL EVALUATION			×	ā.	Points:	170	
ď	POLICIES 100 Points Possible	0-49 H	50-84 M	85-100 L				
	TOTAL EVALUATION		×		Q.	Points:	84	
ய்	PROCEDURES 100 Points Possible	0-49 H	50-84 M	85-100 L				
	TOTAL EVALUATION		×		Ро	Points:	84	
	1000 POINTS POSSIBLE TOTAL SCORE						818	
ıι΄	TEST TRANSACTIONS			ADJUSTMENTS FOR EXCEPTIONS: 0% occurrence rate	FOR EXCEPTIONS 0% occurrence rate	nons: e rate	0	
	3 Transactions Tested Exceptions noted (0):					100 M		MEDIONI
Transa	<u>Transactions (0)</u> None							
Contracts								

None

Contracts

MEDIUM -50 175 8 8 737 372 130 60 90 Applies High Risk Medium Risk Low Risk TOTAL ADJUSTMENTS FOR EXCEPTIONS: 8 9 17% occurrence rate 120 8 80 Scoring: POINTS WEIGHT Legend Points: Points: Points: Points: XIZI 100% 75% 100% 87% 100% DISTRICT: San Bernardino City Unified School District 170-200 85-100 170-200 85-100 × × X X 100-169 М 100-169 50-84 50-84 ≥ Ξ X X DATE: 06/08/2006 0-99 H 0-49 H 0-49 H 0-99 H I × TOTAL EVALUATION TOTAL EVALUATION TOTAL EVALUATION TOTAL EVALUATION SCORE COSO INTERNAL CONTROL QUESTIONAIRRE 400 Points Possible 1000 POINTS POSSIBLE TOTAL 4 Information and Communication ORGANIZATIONAL CHART 200 Points Possible 30 Transactions Tested Exceptions noted (5): RESUME SUMMARY POLICIES 100 Points Possible 100 Points Possible 200 Points Possible Melissa Anderson Chief, School Claims 1 Control Environment Rachel Castillo Internal Auditor II 2 Risk Assessment 3 Control Activities PROCEDURES 5 Monitoring FROM: ë ن റ ui u. മ്പ് Ą

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None

Contracts

Original or certified copy of invoice not present (4) Supporting documentation count not be found

Transactions (5)

Legend FRO Ţ0:

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OM:	Rachel Castillo Internal Auditor II		DATE: 06/08/2006	172006			×±≥	Applies High Risk Medium Risk
<u></u>	Melissa Anderson Chief, School Claims	tud	DISTRICT: 8	san Bernardi	no Communit	DISTRICT: San Bernardino Community College District	: <del></del>	Low Risk
	COSO INTERNAL CONTROL QUESTIONAIRRE	QUESTIONAIRRE	Ι	×	<b>_</b>	Scoring: POINTS	WEIGHT	TOTAL
	1 Control Environment	hassassassas			×	89%	120	107
. •	2 Risk Assessment		×			47%	9	28
	3 Control Activities	•			×	100%	80	80
•	4 Information and Communication	uo			×	95%	80	74
-	5 Monitoring			- Laboratoria	×	100%	9	90
		i					·	349
	RESUME SUMMARY		66-0 H	100-169 M	170-200			
		TOTAL EVALUATION			×		Points:	180
	ORGANIZATIONAL CHART		0-99 H	100-169 <b>M</b>	170-200 L			
		TOTAL EVALUATION			×		Points:	180
	POLICIES 100 Points Possible	'	0-49 H	50-84 M	85-100			
		TOTAL EVALUATION	3.500		×		Points:	85
	PROCEDURES 100 Points Possible		0-49 H	50-84 M	85-100 L			

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ADJUSTMENTS FOR EXCEPTIONS: 17% occurrence rate

85

Points:

TOTAL EVALUATION

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SCORE

1000 POINTS POSSIBLE TOTAL

879

MEDIUM

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No original or certified copy of invoice present

Transactions (1)

None

Contracts

TEST TRANSACTIONS 6 Transactions Tested Exceptions noted (1):

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80 0 190 9 52 57 297 Applies High Risk Medium Risk Low Risk TOTAL WEIGHT 80 8 60 120 9 Legend Points: Points: XIZI 40% 100% 100% 71% 87% Scoring: POINTS 170-200 170-200 85-100 X X × DISTRICT: County Services 100-169 100-169 50-84 2 Ξ Z X DATE: 06/08/2006 66-0 # 0-49 H 66-0 I × TOTAL EVALUATION TOTAL EVALUATION COSO INTERNAL CONTROL QUESTIONAIRRE 400 Points Possible 1 Control Environment 4 Information and Communication ORGANIZATIONAL CHART RESUME SUMMARY 200 Points Possible POLICIES 100 Points Possible 200 Points Possible Melissa Anderson Chief, School Claims 3 Control Activities 2 Risk Assessment Internal Auditor II Rachel Castillo 5 Monitoring FROM: ë ď ن Ċ മ്

ADJUSTMENTS FOR EXCEPTIONS:

30% occurrence rate

-65

Submitted one year later

-75

70

Points:

85-100

50-84

0-49

TOTAL EVALUATION

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PROCEDURES 100 Points Possible

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TOTAL EVALUATION

SCORE

1000 POINTS POSSIBLE TOTAL

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Points:

627

HIGH

Transactions (7)

TEST TRANSACTIONS
27 Transactions Tested
Exceptions noted (8):

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Invoice does not agree to Contract (Invoice states Liberty Elem, contract states Woodcrest & amounts do not agree)

Original or certified copy of invoice not present (2) No remaining balance on Open Purchase Order (4)

Contracts (1)

Contract not authorized by either board approval or authorized agent's signature

DISTRICT: Silver Valley Unified School District DATE: 06/08/2006 Melissa Anderson Chief, School Claims Rachel Castillo Internal Auditor II FROM: ë

	Applies	High Risk	Medium Risk	Low Risk	
<u>Legend</u>	×	I	M		

	120	36	8	80	52	368		170		200		100		75	. "	2
TOTAL			A STATE OF THE STA	reseasement.	** Constitution									***************************************		
WEIGHT	120	09	80	80	09	·		Points:		Points:		Points:		Points:		
Scoring: POINTS	100%	%09	100%	100%	87%											
•																
	×		×	×	×		170-200 L	×	170-200 L	×	85-100 L	×	85-100 L			
æ		×					100-169 ™		100-169 <b>M</b>		50-84 M		50-84 M	×		
I		- WHATE				-	0-99 H		0-99 H		0-49 H		0-49 H			
QUESTIONAIRRE			<b>J</b>	LIOI	decement of the second	•	,	TOTAL EVALUATION	'	TOTAL EVALUATION	'	TOTAL EVALUATION		TOTAL EVALUATION		SCORE
COSO INTERNAL CONTROL QUESTIONAIRRE	1 Control Environment	2 Risk Assessment	3 Control Activities	4 Information and Communication	5 Monitoring		RESUME SUMMARY		ORGANIZATIONAL CHART		POLICIES 100 Points Possible		PROCEDURES 100 Points Possible		1000 POINTS POSSIBLE TOTAL	
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ADJUSTMENTS FOR EXCEPTIONS:

0% occurrence rate

913

MOT

None

None

Transactions No Contracts

TEST TRANSACTIONS
4 Transactions Tested
Exceptions noted (0):

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FROM:	NOM: Rachel Castillo Dinternal Auditor II	DATE: 06/08/2006	2006		]	Legend X X X	Applies High Risk Medium Risk	
<b>2</b>	Melissa Anderson Chief, School Claims	IISTRICT: SI	nowline Joi	DISTRICT: Snowline Joint Unified School District	ol District		Low Risk	
0	COSO INTERNAL CONTROL QUESTIONAIRRE	I	Σ		Scoring: POINTS	WEIGHT	TOTAL	
<del>,</del> ~	1 Control Environment			×	100%	120	120	
2	2 Risk Assessment			×	87%	09	52	
3	3 Control Activities		×	***	82%	80	65	
4	4 Information and Communication		×		83%	80	99	
ic)	5 Monitoring			×	100%	90	09	
	RESUME SUMMARY	66-0 H	100-169 <b>M</b>	170-200 L		·	364	
•	TOTAL EVALUATION			×		Points:	185	
0, .,	ORGANIZATIONAL CHART 200 Points Possible	0-99 H	100-169 M	170-200 L				
,	TOTAL EVALUATION			×		Points:	200	
	POLICIES 100 Points Possible	0-49 H	50-84 M	85-100				
	TOTAL EVALUATION		×			Points:	20	
	PROCEDURES 100 Points Possible	0.49 H	50-84 M	85-100 L				
	TOTAL EVALUATION	×				Points:	50	
	1000 POINTS POSSIBLE TOTAL SCORE						849	
<b>!!</b>	TEST TRANSACTIONS 3 Transactions Tested Exceptions noted (0):			ADJUSTA	ADJUSTMENTS FOR EXCEPTIONS: 0% occurrence rate	FOR EXCEPTIONS: 0% occurrence rate	849	MEDIUM

Transactions
None
Contracts
None

HIGH 431 2 8 100 20 431 প্ল 18 Medium Risk TOTAL Applies High Risk Low Risk ADJUSTMENTS FOR EXCEPTIONS: 0% occurrence rate Scoring: POINTS WEIGHT 120 60 80 8 90 Points: Legend Points: Points: Points: XIZ %9/ % 58% 25% 38% DISTRICT: Trona Joint Unified School District 170-200 170-200 85-100 85-100 100-169 100-169 50-84 M 50-84 Ξ Ξ X Ξ X DATE: 06/08/2006 0-49 H 0-49 **I** 0-99 H 66-0 X X X TOTAL EVALUATION TOTAL EVALUATION TOTAL EVALUATION TOTAL EVALUATION SCORE COSO INTERNAL CONTROL QUESTIONAIRRE 1000 POINTS POSSIBLE TOTAL 4 Information and Communication ORGANIZATIONAL CHART TEST TRANSACTIONS
1 Transaction Tested
Exceptions noted (0): RESUME SUMMARY 200 Points Possible POLICIES 100 Points Possible PROCEDURES 100 Points Possible 200 Points Possible Melissa Anderson Chief, School Claims 400 Points Possible
1 Control Environment Rachel Castillo Internal Auditor II 2 Risk Assessment 3 Control Activities 5 Monitoring FROM: ë ပ ä ш <u>ب.</u>بدا m ₫

None None

Transactions No Contracts

Legend

FROM:	Rachel Castillo Internal Auditor II		DATE: 06/08/2006	3/2006			X X X	Applies High Risk Medium Risk	
ë	Melissa Anderson Chief, School Claims		DISTRICT: 1	Jpland Unifie	DISTRICT: Upland Unified School District	1	<u> </u>	Low Risk	
∢	COSO INTERNAL CONTROL QUESTIONAIRRE	QUESTIONAIRRE	エ	×		Scoring: POINTS	WEIGHT	TOTAL	
	1 Control Environment	<b></b>			×	100%	120	120	
	2 Risk Assessment	•	×			40%	9	24	
	3 Control Activities				×	100%	80	80	
	4 Information and Communication	noi			×	100%	80	80	
	5 Monitoring				×	100%	90	09	
		•			i			364	
œ.	RESUME SUMMARY 200 Points Possible	•	0-99 H	100-169 M	170-200 L				
		TOTAL EVALUATION		×	ALTERNATION OF THE PARTY OF THE		Points:	150	
ပ	ORGANIZATIONAL CHART 200 Points Possible		0-99	100-169 <b>M</b>	170-200 L				
		TOTAL EVALUATION			×		Points:	200	
á	POLICIES 100 Points Possible	•	0-49 H	50-84 M	85-100				
		TOTAL EVALUATION		×	unusera ren .		Points:	09	
щ	PROCEDURES 100 Points Possible		0-49 H	50-84 M	85-100				
		TOTAL EVALUATION		×			Points:	50	
	1000 POINTS POSSIBLE TOTAL	OTAL SCORE						824	

ADJUSTMENTS FOR EXCEPTIONS:

MEDIUM

TEST TRANSACTIONS
2 Transactions Tested
Exceptions noted (0):

u.

None None

Transactions Contracts

Legend DISTRICT: Victor Elementar DATE: 06/08/2006 Melissa Anderson Chief, School Claims Rachel Castillo Internal Auditor II FROM: ë

Applies	High Risk	Medium Risk	Low Risk	
 ×	T	N	_	
			ary School District	

<u> </u>	120	36	80	99	52	354		150		200		- 09		0	754
HT TOTAL	120	09	80	80	09			i <i>4</i>		<b>74</b>		76		iá	- Andrews
Scoring: POINTS WEIGHT	100%	%09	100%	82%	87%			Points:		Points:		Points:		Points:	
<u>ა</u> ღ															
-1	×		×		×		170-200		170-200 L	×	85-100 L		85-100		
Z		×		×			100-169 M	×	100-169 <b>M</b>		50-84 M	×	50-84 M		
I							0-99 H		0-99 H		0-49 H	- Land	0-49 H	×	
QUESTIONAIRRE	**************************************			tion			•	TOTAL EVALUATION		TOTAL EVALUATION		TOTAL EVALUATION		TOTAL EVALUATION	OTAL SCORE
COSO INTERNAL CONTROL QUESTIONAIRRE	1 Control Environment	2 Risk Assessment	3 Control Activities	4 Information and Communication	5 Monitoring		RESUME SUMMARY 200 Points Possible		ORGANIZATIONAL CHART 200 Points Possible		POLICIES 100 Points Possible		PROCEDURES 100 Points Possible		1000 POINTS POSSIBLE TOTAL
Ą.							ம்		ပ		Ġ.		ய்		

ADJUSTMENTS FOR EXCEPTIONS: 0% occurrence rate

MEDIUM

None

TEST TRANSACTIONS
6 Transactions Tested
Exceptions noted (0):

Ľ.

Transactions None

Contracts

Rachel Castillo Internal Auditor II FROM:

Melissa Anderson Chief, School Claims

ë

DISTRICT: Victor Valley Community College District DATE: 06/08/2006

Applies High Risk Medium Risk Low Risk × I Z I

1000

TOTAL	116	90	80	257	52	365		170		170		09		30
WEIGHT	120	09	80	80	09			Points:		Points:		Points:		Points:
Scoring: POINTS	%96	100%	100%	71%	87%					••••				
[	T	***************************************					o [		ء [		ا ہ		ا م	
	×	×	×		×		170-200 L	×	170-200 L	×	85-100		85-100 L	
Z				×			100-169 <b>M</b>		100-169 <b>M</b>		50-84 M	×	50-84 M	
I							0-93 H		0-99 H		0-49 H	AAAHAMAATAT	0-49 H	×
QUESTIONAIRRE			i.	<u>r</u>			•	TOTAL EVALUATION	•	TOTAL EVALUATION		TOTAL EVALUATION	•	TOTAL EVALUATION
COSO INTERNAL CONTROL QUESTIONAIRRE 400 Points Possible	1 Control Environment	2 Risk Assessment	3 Control Activities	4 Information and Communication	5 Monitoring		RESUME SUMMARY		ORGANIZATIONAL CHART 200 Points Possible		POLICIES 100 Points Possible		PROCEDURES 100 Points Possible	
Ą.							ങ്		ن		á		ui	

ADJUSTMENTS FOR EXCEPTIONS: 0% occurrence rate

SCORE

1000 POINTS POSSIBLE TOTAL

MEDIUM

795

795

None Transactions

TEST TRANSACTIONS
7 Transactions Tested
Exceptions noted (0):

ı.

Contracts

None

Applies High Risk Medium Risk Low Risk Legend X X M DISTRICT: Victor Valley Union High School District DATE: 06/08/2006 Melissa Anderson Chief, School Claims Rachel Castillo Internal Auditor II FROM: ë

T TOTAL	120 89	0 09	80 58	80 53	60 43	243		169		80		06		84	999
Scoring: POINTS WEIGHT	75% 12	9 %0	73% 8	8 %99	72% 6			Points:		Points:		Points:		Points:	
			WWW.				170-200 L		170-200 L	Automotive	85-100 L	×	85-100 L		
Z	×		×	×	×		100-169 M	×	100-169 M		50-84 M	i i i i i i i i i i i i i i i i i i i	50-84 M	×	
x		×					0-99 H		6-99 H	×	0-49 M		0-49 H	***************************************	
QUESTIONAIRRE				uc				TOTAL EVALUATION		TOTAL EVALUATION		TOTAL EVALUATION		TOTAL EVALUATION	TAL SCORE
COSO INTERNAL CONTROL QUESTIONAIRRE	1 Control Environment	2 Risk Assessment	3 Control Activities	4 Information and Communication	5 Monitoring		RESUME SUMMARY 200 Points Possible		ORGANIZATIONAL CHART 200 Points Possible		POLICIES 100 Points Possible		PROCEDURES 100 Points Possible		1000 POINTS POSSIBLE TOTAL
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ADJUSTMENTS FOR EXCEPTIONS:
42% occurrence rate -85

MEDIUM

T:\School Districts\2006\Report\All Scorecards

Contracts (3)
Change Order elements missing
No schedule of bids received
No board action accepting lowest responsible bidder

Original or certified copy of invoice not present (2)

Transactions (2)

1EST TRANSACTIONS
12 Transactions Tested
Exceptions noted (5):

<u>Legend</u>

																		гом
Applies High Risk Medium Risk	Low Risk		TOTAL	120	09	80	78	42	380		150		195		85		85	895
XIZ			WEIGHT	120	09	80	80	09	I		Points:		Points:		Points:		Points:	IJ
	ool Distr	Scoring:	-	100%	100%	100%	%26	71%			Δ.,		<u>a.</u>		Δ.		₾.	
	Jnified Sch	u.	, <del></del> [		]			1										
	nesa Joint l		_	×	×	×	×			170-200 L		170-200 L	×	85-100 L	×	85-100 L	×	
2006	DISTRICT: Yucaipa-Calimesa Joint Unified School Distr		M					×		100-169 M	×	100-169 M		50-84 M		50-84 M		
DATE: 06/08/2006	DISTRICT: Y		I							0-99 H		0-99 H		0-49 H	***************************************	0-49 H		
		TOTAL	COSO INTERNAL CONTROL QUESTIONAIRRE 400 Points Possible	nent	<u> </u>		Communication		ı	MARY sible	TOTAL EVALUATION	NAL CHART	TOTAL EVALUATION	sible	TOTAL EVALUATION	sible	TOTAL EVALUATION	1000 POINTS POSSIBLE TOTAL SCORE
Rachel Castillo Internal Auditor II	Melissa Anderson Chief, School Claims		400 Points Possible	1 Control Environment	2 Risk Assessment	3 Control Activities	4 Information and Communication	5 Monitoring		RESUME SUMMARY 200 Points Possible		ORGANIZATIONAL CH 200 Points Possible		POLICIES 100 Points Possible		PROCEDURES 100 Points Possible		1000 POINTS P
FROM:			ď.							αi		ن		ď		ய்		

ADJUSTMENTS FOR EXCEPTIONS: 20% occurrence rate

MOT

Transactions (1)
No receiving documentation present

None

Contracts

TEST TRANSACTIONS 5 Transactions Tested Exceptions noted (1):

u.

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## **ANALYSIS OF OBSERVATIONS**

Based upon the assessment of the internal controls at each district, the risk rating for each district has been calculated as follows:

	SCORE:	
SCHOOL DISTRICT	POINTS	RATING
Silver Valley Unified School District	913	LOW
Rialto Unified School District	905	LOW
Cucamonga School District	893	LOW
Etiwanda School District	887	LOW
Redlands Unified School District	881	LOW
Barstow Community College District	862	LOW
Adelanto School District	862	LOW
Yucaipa-Calimesa Joint USD	860	LOW
Morongo Unified School District	859	LOW
Snowline Joint Unified School District	849	MEDIUM
San Bernardino Community College District	844	MEDIUM
Upland Unified School District	824	MEDIUM
Bear Valley Unified School District	821	MEDIUM
Rim of the World Unified School District	818	MEDIUM
Colton-Rediands-Yucaipa ROP	809	MEDIUM
Hesperia Unified School District	808	MEDIUM
Apple Valley Unified School District	805	MUICEM
Victor Valley Community College District	795	MEDIUM
Alta Loma School District	784	MEDIUM
Chino Valley Unified School District	779	MEDIUM
Barstow Unified School District	777	WEDIUM
Victor Elementary School District	754	WEDIUW
Baldy View ROP	747	MEDIUM
Helendale School District	735	MEDIUM
Chaffey Joint Union High School District	725	MEDIUM
Ontario-Montclair School District	712	MEDIUM
Copper Mountain Community College District	695	MEDIUM
San Bernardino City Unified School District	687	MEDIUM
Colton Joint Unified School District	621	MEDIUM
Victor Valley Union High School District	581	MEDIUM
Central School District	568	MEDIUM
San Bernardino County Services	487	HIGH
Baker Valley Unified School District	485	HIGH
Mt. Baldy Joint School District	472	HIGH
Needles Unified School District	462	HIGH
Trona Joint Unified School District	431	HIGH
Fontana Unified School District	415	HIGH
Lucerne Valley Unified School District	383	HIGH
Oro Grande School District	365	HIGH
Mountain View School District	o	HIGH

There appears to be a normal distribution of the ratings among the 40 districts assessed:

## 25 20 20 Low Medium Rating

## Distribution of Scores by Percentage

It appears that there is an overall medium level of risk among the districts, so there should be a medium degree of reliance placed upon the controls in place at the individual districts. This also indicates that moderate testing of controls, or payment auditing, should be in place.

The adjustments to the audit profiles, or audit selection confidence factors, for the districts should begin with those districts with the lowest scores (highest risk). Since the following districts are operating at a high level of risk, it is most important that the auditing of their payments must be increased (or kept at 100% as is the case with Mountain View School District) in order to most effectively reduce overall risk:

Mountain View School District
Oro Grande School District
Lucerne Valley Unified School District
Fontana Unified School District
Trona Joint Unified School District
Mt. Baldy Joint School District
Needles Unified School District
Baker Valley Unified School District
San Bernardino County Services

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Information noted in the COSO framework-based scorecards on pages 18-57 can be used in determining which areas to increase testing in. In order to improve the effectiveness of School Claims' auditing process, it is recommended that the confidence factors in the audit selection process be adjusted to reflect the High and Low risk ratings noted in the COSO scores. The district level internal controls cannot be heavily relied on; therefore, a higher degree of reliance must be placed on the mitigating controls provided by School Claims' payment auditing process.